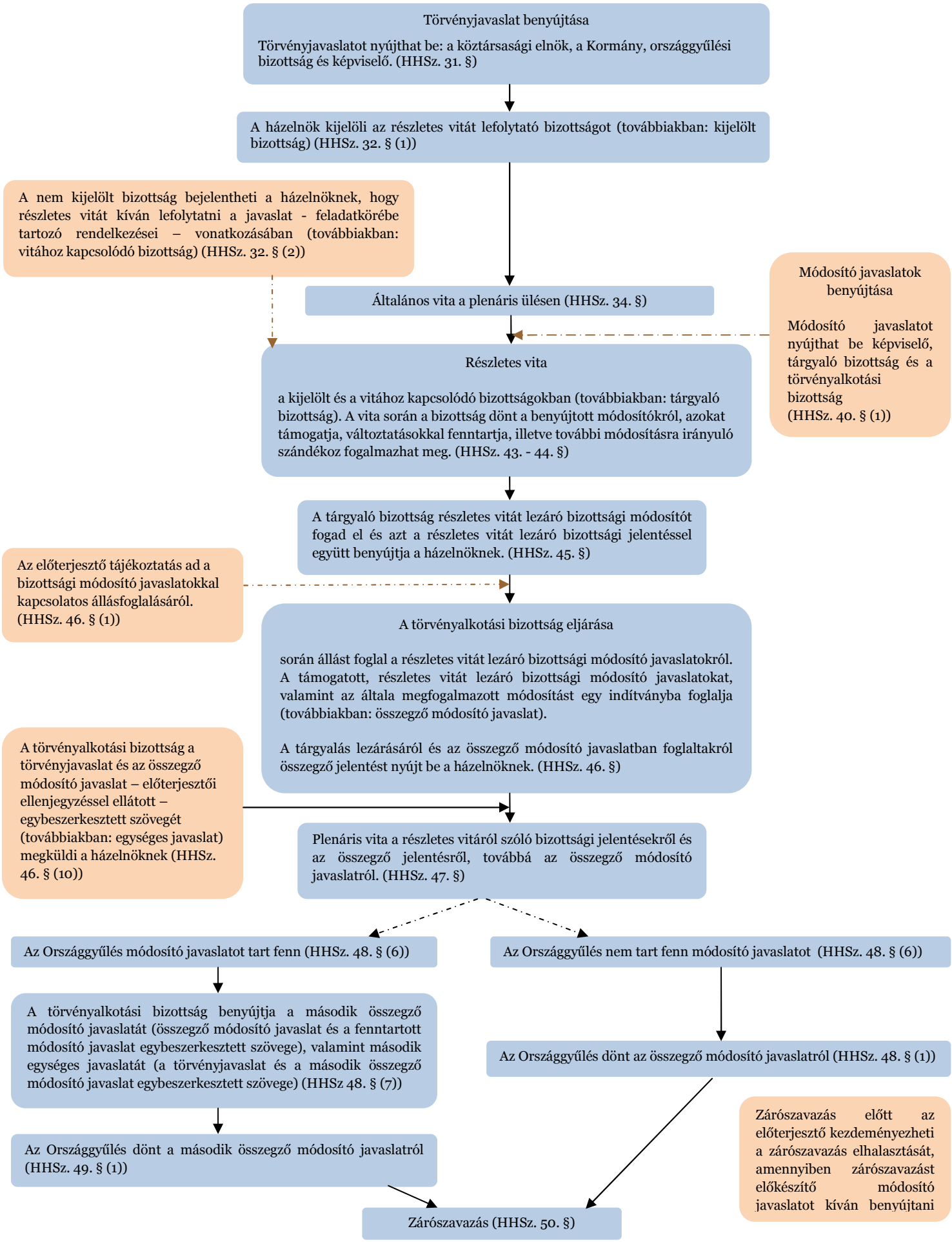A TÖRVÉNYALKOTÁS FOLYAMATA